

Lecture 01:

International Organization

The term "international organization (IO)" generally refers to international governmental organizations or organizations with a universal membership of sovereign states. The most prominent IO is the United Nations, with 193 members. Other organizations whose membership is global include the World Trade Organization, and the Universal Postal Union. International organizations are established by treaties that provide legal status. International organizations are subjects of international law and are capable of entering into agreements among themselves and with member states.

International organization is an institution drawing membership from at least three states, having activities in several states, and whose members are held together by a formal agreement.

There are two main types of IO, which are:

a. Non-governmental Organization (NGO): An international organization consisting of non-governmental representatives and individuals, a characteristic which distinguishes it from intergovernmental organizations (IGO) which consist primarily or wholly of governmental representatives. NGOs have no international legal status and therefore do not enter into treaties or other international agreements, although they may promote such agreements. The United Nations Charter provides for the UN Economic & Social Council to arrange for consultations with NGOs, and some NGOs exercise considerable influence, e.g., the International Committee of the Red Cross, and Amnesty International

b. Intergovernmental Organization (IGO): An "association of States established by and based upon a treaty, which pursues common aims and which has its own special organs to fulfil particular functions within the organization." The most well-known IGO is the United Nations.

Most IGOs have a legislative body, creating legal acts such as resolutions and directives that bind the IGO under international law. An example is the United Nations General Assembly, which serves as the major deliberative body of the UN.

IGO's may include a dispute resolution mechanism to resolve conflicts between Member States. The International Court of Justice serves this role for the UN.

In addition, many IGOs have an executive body (often called a secretariat) to facilitate the IGO's operations. For example, the UN Secretariat carries out the day-to-day operations of the UN.

IGO's range in size from three members to more than 185 (e.g., the United Nations [UN]), and their geographic representation varies from one world region

(e.g., the Organization of American States) to all regions (e.g., the International Monetary Fund). Whereas some IGOs are designed to achieve a single purpose (e.g., the World Intellectual Property Organization WIPO), others have been developed for multiple tasks (e.g., the North Atlantic Treaty Organization). Their organizational structures can be simple or highly complex depending on their size and tasks.

Universal membership distinguishes international organizations from similar institutions that are open only to member states from a particular region. Examples of regional organizations include the European Union, the African Union, and the Organization of American States. These organizations are established by treaties among their members, enjoy international legal status, and can enter into agreements. There are still other organizations composed of member states that are based on particular criteria, such as historic association (the Commonwealth of Nations), economic development (the Organization for Security and Co-operation in Europe), and religion (Organization of the Islamic Conference).

Among international organizations, the United Nations has the longest and most significant experience with peace operations. International peacekeeping forces wearing blue helmets were first seen in the late 1940s. With a continuing surge in the demand for new peace operations, UN peacekeepers are now deployed in record numbers. In September 2006, the United Nations Security Council UNSC authorized a 40 percent increase in peacekeeping forces with the addition of 1,600 UN Police for East Timor and 13,000 new troops for southern Lebanon. The UNSC also authorized a 22,000-member peacekeeping force for Darfur, pending Sudanese government approval for the United Nations to replace the existing peacekeeping force of the African Union. The United States contributes police, but not troops, to UN peace operations.

Although nascent international organizations were formed by Greek city-states and were envisioned by European writers such as Pierre Dubois (c. 1250–c. 1320) and Émeric Crucé (c. 1590–1648), they did not appear in their contemporary form until the 19th century. Following the French Revolution and the Napoleonic Wars of the late 18th and early 19th centuries, leaders of the major European powers met periodically, in a system of consultation known as the Concert of Europe, to attempt to preserve the status quo and to protect their governments from internal rebellion. Later in the 19th century, various international organizations, such as the International Telegraph Union (1865; now the International Telecommunication Union), were established to provide specialized services and to perform specific tasks. In 1899 and 1907 European

and non-European states met to develop rules to regulate armaments and the conduct of war. These conferences produced the Hague Conventions, which included agreements on the peaceful settlement of war, the treatment of prisoners of war, and the rights of neutral states. These various meetings and agreements served as precursors to the international organizations of the 20th century, such as the League of Nations and the United Nations (UN). Spurred by the political and economic interdependencies and advances in communication and transportation that developed after World War II, the UN became the centerpiece of a network of international organizations.

International organizations serve many diverse functions, including collecting information and monitoring trends (e.g., the World Meteorological Organization), delivering services and aid (e.g., the World Health Organization), and providing forums for bargaining (e.g., the European Union) and settling disputes (e.g., the World Trade Organization). By providing political institutions through which states can work together to achieve common objectives, international organizations can help to foster cooperative behavior. IGOs also serve useful purposes for individual states, which often use them as instruments of foreign policy to legitimate their actions and to constrain the behavior of other states.

Although the daily operations of most international organizations are managed by specialized international bureaucracies, ultimate authority rests with state members. IGOs often work closely with other organizations, including NGOs, which serve many of the same functions as their IGO counterparts and are particularly useful for mobilizing public support, monitoring the effectiveness of international aid, and providing information and expertise.

Lecture 02: The United Nations: Its Introduction and development

United Nations (UN) is an [international organization](#) established on October 24, 1945. The UN was the second multipurpose international organization established in the 20th century that was worldwide in scope and membership. Its predecessor, the [League of Nations](#), was created by the [Treaty of Versailles](#) in 1919 and disbanded in 1946. Headquartered in [New York City](#), the UN also has regional offices in [Geneva](#), [Vienna](#), and [Nairobi](#). Its official languages are [Arabic](#), [Chinese](#), [English](#), [French](#), [Russian](#), and [Spanish](#).

According to its [Charter](#), the UN aims:

“to save succeeding generations from the scourge of war, ...to reaffirm faith in fundamental human rights, ...to establish conditions under which justice and respect for the obligations arising from treaties and other sources of international law can be maintained, and to promote social progress and better standards of life in larger freedom.”

In addition to maintaining peace and security, other important objectives include developing friendly relations among countries based on respect for the principles of [equal rights](#) and self-determination of peoples; achieving worldwide cooperation to solve international economic, social, cultural, and humanitarian problems; respecting and promoting [human rights](#); and serving as a center where countries can coordinate their actions and activities toward these various ends.

The UN formed a [continuum](#) with the League of Nations in general purpose, structure, and functions; many of the UN's principal organs and related agencies were adopted from similar structures established earlier in the century. In some respects, however, the UN [constituted](#) a very different organization, especially with regard to its objective of maintaining international peace and security and its commitment to economic and social development.

Changes in the nature of [international relations](#) resulted in modifications in the responsibilities of the UN and its decision-making apparatus. [Cold War](#) tensions between the [United States](#) and the [Soviet Union](#) deeply affected the UN's security functions during its first 45 years. Extensive post-[World War II decolonization](#) in Africa, Asia, and the [Middle East](#) increased the volume and nature of political, economic, and social issues that confronted the organization. The Cold War's end in 1991 brought renewed attention and appeals to the UN. Amid an increasingly volatile geopolitical climate, there were new challenges to established practices and functions, especially in the areas of conflict resolution and humanitarian assistance. At the beginning of the 21st century, the UN and its programs and [affiliated](#) agencies struggled to address humanitarian crises and civil wars, unprecedented [refugee](#) flows, the devastation caused by the spread

of [AIDS \(acquired immunodeficiency syndrome\)](#)¹, global financial disruptions, international [terrorism](#), and the disparities in wealth between the world's richest and poorest peoples.

History and development

Despite the problems encountered by the [League of Nations](#) in arbitrating conflict and ensuring international peace and security prior to World War II, the major [Allied powers](#) agreed during the war to establish a new global organization to help manage international affairs. This agreement was first [articulated](#) when U.S. President [Franklin D. Roosevelt](#) and British Prime Minister [Winston Churchill](#) signed the [Atlantic Charter](#) in August 1941. The name United Nations was originally used to denote the countries allied against [Germany](#), [Italy](#), and [Japan](#). On January 1, 1942, 26 countries signed the [Declaration by United Nations](#), which set forth the war aims of the Allied powers.

The [United States](#), the [United Kingdom](#), and the [Soviet Union](#) took the lead in designing the new organization and determining its decision-making structure and functions. Initially, the “Big Three” states and their respective leaders (Roosevelt, Churchill, and Soviet premier [Joseph Stalin](#)) were hindered by disagreements on issues that foreshadowed the [Cold War](#). The Soviet Union demanded individual membership and [voting rights](#) for its [constituent](#) republics, and [Britain](#) wanted [assurances](#) that its colonies would not be placed under UN control. There also was disagreement over the voting system to be adopted in the [Security Council](#), an issue that became famous as the “veto problem.”

The first major step toward the formation of the United Nations was taken August 21–October 7, 1944, at the [Dumbarton Oaks Conference](#), a meeting of the diplomatic experts of the Big Three powers plus [China](#) (a group often designated the “Big Four”) held at [Dumbarton Oaks](#), an estate in [Washington, D.C.](#) Although the four countries agreed on the general purpose, structure, and function of a new world organization, the conference ended amid continuing disagreement over membership and voting. At the [Yalta Conference](#), a meeting of the Big Three in a Crimean resort city in February 1945, Roosevelt, Churchill, and Stalin laid the basis for charter provisions delimiting the authority of the Security Council. Moreover, they reached a tentative accord on the number of Soviet republics to be granted independent memberships in the UN. Finally, the three leaders agreed that the new organization would include a [trusteeship system](#) to succeed the League of Nations [mandate](#) system.

¹ transmissible [disease](#) of the [immune system](#) caused by the human [immunodeficiency virus \(HIV\)](#).

The Dumbarton Oaks proposals, with modifications from the Yalta Conference, formed the basis of negotiations at the [United Nations Conference on International Organization](#) (UNCIO), which [convened](#) in [San Francisco](#) on April 25, 1945, and produced the final Charter of the United Nations. The San Francisco conference was attended by representatives of 50 countries from all geographic areas of the world: 9 from Europe, 21 from the Americas, 7 from the Middle East, 2 from [East Asia](#), and 3 from Africa, as well as 1 each from the Ukrainian Soviet Socialist Republic and the Belorussian Soviet Socialist Republic (in addition to the Soviet Union itself) and 5 from British [Commonwealth](#) countries. [Poland](#), which was not present at the conference, was permitted to become an original member of the UN. Security Council [veto](#) power (among the permanent members) was affirmed, though any member of the General Assembly was able to raise issues for discussion. Other political issues resolved by compromise were the role of the organization in the promotion of economic and social welfare; the status of colonial areas and the distribution of trusteeships; the status of regional and defense arrangements; and Great Power dominance versus the equality of states. The UN Charter was unanimously adopted and signed on June 26 and [promulgated](#) on October 24, 1945.

Lecture 03:

The United Nations: Principles and membership

The purposes, principles, and organization of the United Nations are outlined in the Charter. The essential principles, purposes and functions of the organization are listed in Article 2 and include the following: the UN is based on the [sovereign equality](#) of its members; disputes are to be settled by peaceful means; members are to refrain from the threat or use of force in contravention of the purposes of the UN; each member must assist the organization in any enforcement actions it takes under the Charter; and states that are not members of the organization are required to act in accordance with these principles insofar as it is necessary to maintain international peace and security. Article 2 also [stipulates](#) a basic long-standing norm that the organization shall not intervene in matters considered within the domestic jurisdiction of any state. Although this was a major limitation on UN action, over time the line between international and domestic jurisdiction has become blurred.

New members are admitted to the UN on the recommendation of the Security Council and by a two-thirds vote of the General Assembly. Often, however, the admittance of new members has engendered controversy. Given [Cold War](#) divisions between East and West, the requirement that the Security Council's five permanent members (sometimes known collectively as the P-5)—China, [France](#), the [Soviet Union](#) (whose seat and membership were assumed by [Russia](#) in 1991), the [United Kingdom](#), and the [United States](#)—concur on the admission of new members at times posed serious obstacles. By 1950 only 9 of 31 applicants had been admitted to the organization. In 1955 the 10th Assembly proposed a package deal that, after modification by the Security Council, resulted in the admission of 16 new states (4 eastern European communist states and 12 noncommunist countries). The most [contentious](#) application for membership was that of the communist [People's Republic of China](#), which was placed before the General Assembly and blocked by the United States at every session from 1950 to 1971. Finally, in 1971, in an effort to improve its relationship with mainland China, the United States refrained from blocking the Assembly's vote to admit the People's Republic and to expel the Republic of China ([Taiwan](#)); there were 76 votes in favor of expulsion, 35 votes opposed, and 17 abstentions. As a result, the Republic of China's membership and permanent Security Council seat were given to the People's Republic.

Controversy also arose over the issue of “divided” states, including the [Federal Republic of Germany](#) (West Germany) and the [German Democratic Republic](#) (East Germany), North and [South Korea](#), and North and South Vietnam. The two German states were admitted as members in 1973; these two seats were reduced to one after the country’s reunification in October 1990. [Vietnam](#) was admitted in 1977, after the defeat of South Vietnam and the reunification of the country in 1975. The two Koreas were admitted separately in 1991.

Following worldwide [decolonization](#) from 1955 to 1960, 40 new members were admitted, and by the end of the 1970s there were about 150 members of the UN. Another significant increase occurred after 1989–90, when many former Soviet republics gained their independence. By the early 21st century the UN [comprised](#) 193 member states.

Lecture 04:

The Principal Organs of the United Nations

The United Nations has six principal organs: the General Assembly, the Security Council, the Economic and Social Council, the Trusteeship Council, the International Court of Justice, and the Secretariat.

1. General Assembly

The only body in which all UN members are represented, the General Assembly exercises deliberative, supervisory, financial, and elective functions relating to any matter within the scope of the UN Charter. Its primary role, however, is to discuss issues and make recommendations, though it has no power to enforce its resolutions or to compel state action. Other functions include admitting new members; selecting members of the Economic and Social Council, the nonpermanent members of the Security Council, and the Trusteeship Council; supervising the activities of the other UN organs, from which the Assembly receives reports; and participating in the election of judges to the [International Court of Justice](#) and the selection of the [secretary-general](#). Decisions usually are reached by a simple majority vote. On important questions, however—such as the admission of new members, budgetary matters, and peace and security issues—a two-thirds majority is required.

The Assembly [convenes](#) annually and in special sessions, electing a new president each year from among five regional groups of states. At the beginning of each regular session, the Assembly also holds a general debate, in which all members may participate and raise any issue of international concern. Most work, however, is delegated to six main committees: (1) Disarmament and International Security, (2) Economic and Financial, (3) Social, Humanitarian, and Cultural, (4) Special Political and Decolonization, (5) Administrative and Budgetary, and (6) Legal.

The General Assembly has debated issues that other organs of the UN have either overlooked or avoided, including [decolonization](#), the independence of [Namibia](#), [apartheid](#) in [South Africa](#), [terrorism](#), and the [AIDS epidemic](#). The number of resolutions passed by the Assembly each year has climbed to more than 350, and many resolutions are adopted without opposition. Nevertheless, there have been sharp disagreements among members on several issues, such as those relating to the [Cold War](#), the Arab-Israeli conflict, and [human rights](#). The General Assembly has drawn public attention to major issues, thereby forcing member governments to develop positions on them, and it has helped to organize bodies and conferences to deal with important global problems.

The large size of the Assembly and the [diversity](#) of the issues it discusses contributed to the emergence of regionally based voting blocs in the 1960s.

During the Cold War the [Soviet Union](#) and the countries of eastern [Europe](#) formed one of the most [cohesive](#) blocs, and another bloc [comprised](#) the [United States](#) and its Western allies. The admission of new countries of the Southern Hemisphere in the 1960s and '70s and the [dissipation](#) of Cold War tensions after 1989 contributed to the formation of blocs based on “North-South” economic issues—i.e., issues of disagreement between the more prosperous, industrialized countries of the Northern Hemisphere and the poorer, less industrialized developing countries of the Southern Hemisphere. Other issues have been incorporated into the North-South divide, including Northern economic and political domination, economic development, the proliferation of [nuclear weapons](#), and support for [Israel](#).

2. Security Council

The UN Charter assigns to the Security Council primary responsibility for the maintenance of international peace and security. The Security Council originally consisted of 11 members—five permanent and six nonpermanent—elected by the General Assembly for two-year terms. From the beginning, nonpermanent members of the Security Council were elected to give representation to certain regions or groups of states. As membership increased, however, this practice ran into difficulty. An [amendment](#) to the UN Charter in 1965 increased the council’s membership to 15 including the original five permanent members plus 10 nonpermanent members. Among the permanent members, the [People’s Republic of China](#) replaced the Republic of China (Taiwan) in 1971, and the [Russian Federation](#) succeeded the Soviet Union in 1991. After the unification of [Germany](#), debate over the council’s [composition](#) again arose, and Germany, [India](#), and [Japan](#) each applied for permanent council seats.

The nonpermanent members are chosen to achieve equitable regional representation, five members coming from [Africa](#) or [Asia](#), one from eastern [Europe](#), two from [Latin America](#), and two from western Europe or other areas. Five of the 10 nonpermanent members are elected each year by the General Assembly for two-year terms, and five retire each year. The presidency is held by each member in rotation for a period of one month.

Each Security Council member is entitled to one vote. On all “procedural” matters—the definition of which is sometimes in dispute—decisions by the council are made by an [affirmative](#) vote of any nine of its members. [Substantive](#) matters, such as the investigation of a dispute or the application of sanctions, also require nine affirmative votes, including those of the five permanent members holding [veto](#) power. In practice, however, a permanent member may abstain without impairing the validity of the decision. A

vote on whether a matter is procedural or substantive is itself a substantive question. Because the Security Council is required to function continuously, each member is represented at all times at the UN's headquarters in [New York City](#).

Any country—even if it is not a member of the UN—may bring a [dispute](#) to which it is a party to the attention of the Security Council. When there is a complaint, the council first explores the possibility of a peaceful resolution. International peacekeeping forces may be authorized to keep warring parties apart pending further negotiations. If the council finds that there is a real threat to the peace, a breach of the peace, or an act of aggression (as defined by Article 39 of the UN Charter), it may call upon UN members to apply diplomatic or [economic sanctions](#). If these methods prove inadequate, the UN Charter allows the Security Council to take military action against the offending country.

During the Cold War, continual disagreement between the United States and the Soviet Union coupled with the veto power of the Security Council's permanent members made the Security Council an ineffective institution. Since the late 1980s, however, the council's power and [prestige](#) have grown. Between 1987 and 2000 it authorized more peacekeeping operations than at any previous time. The use of the veto has declined dramatically, though disagreements among permanent members of the Security Council—most notably in 2003 over the use of [military force against Iraq](#)—have occasionally undermined the council's effectiveness. To achieve [consensus](#), comparatively informal meetings are held in private among the council's permanent members, a practice that has been criticized by nonpermanent members of the Security Council.

In addition to several standing and committees, the work of the council is [facilitated](#) by the Military Staff Committee, [sanctions](#) committees for each of the countries under sanctions, peacekeeping forces committees, and an International Tribunals Committee.

3. The Economic and Social Council & Trusteeship Council

Designed to be the UN's main [venue](#) for the discussion of international economic and social issues, the Economic and Social Council (ECOSOC) directs and coordinates the economic, social, humanitarian, and cultural activities of the UN and its specialized agencies. Established by the UN Charter, ECOSOC is empowered to recommend international action on economic and social issues; promote universal respect for human rights; and work for global cooperation on health, education, and cultural and related areas. ECOSOC conducts studies; formulates resolutions, recommendations, and conventions for consideration by the General Assembly; and coordinates the activities of various UN programs and specialized agencies. Most of ECOSOC's work is performed in

functional [commissions](#) on topics such as [human rights](#), narcotics, population, social development, statistics, the status of women, and science and technology; the council also oversees regional commissions for Europe, Asia and the Pacific, Western Asia, [Latin America](#), and Africa.

The UN Charter authorizes ECOSOC to grant consultative status to [nongovernmental organizations](#) (NGOs). Three categories of consultative status are recognized: General Category NGOs (formerly category I) include organizations with multiple goals and activities; Special Category NGOs (formerly category II) specialize in certain areas of ECOSOC activities; and NGOs have only an occasional interest in the UN's activities. Consultative status enables NGOs to attend ECOSOC meetings, issue reports, and occasionally testify at meetings. Since the mid-1990s, measures have been adopted to increase the scope of NGO participation in ECOSOC, in the global conferences, and in other UN activities. By the early 21st century, ECOSOC had granted consultative status to more than 2,500 NGOs.

Originally, ECOSOC consisted of representatives from 18 countries, but the Charter was [amended](#) in 1965 and in 1974 to increase the number of members to 54. Members are elected for three-year terms by the General Assembly. Four of the five permanent members of the Security Council—the United States, United Kingdom, [Soviet Union](#) (Russia), and France—have been reelected continually because they provide funding for most of ECOSOC's budget, which is the largest of any UN subsidiary body. Decisions are taken by simple majority vote.

4. Trusteeship Council

The Trusteeship Council was designed to supervise the government of [trust territories](#) and to lead them to self-government or independence. The trusteeship system, like the [mandate](#) system under the [League of Nations](#), was established on the [premise](#) that colonial territories taken from countries defeated in war should not be annexed by the victorious powers but should be administered by a trust country under international supervision until their future status was determined. Unlike the [mandate](#) system, the trusteeship system invited petitions from trust territories on their independence and required periodic international missions to the territories.

In 1945 only 12 League of Nations [mandates](#) remained: [Nauru](#), [New Guinea](#), [Ruanda-Urundi](#), [Togoland](#) and [Cameroon](#) (French administered), [Togoland](#) and [Cameroon](#) (British administered), the [Pacific Islands](#) ([Carolines](#), [Marshalls](#), and [Marianas](#)), [Western Samoa](#), South West Africa, [Tanganyika](#), and [Palestine](#). All these mandates became trust territories

except South West Africa (now [Namibia](#)), which [South Africa](#) refused to enter into the trusteeship system.

The Trusteeship Council, which met once each year, consisted of states administering trust territories, permanent members of the Security Council that did not administer trust territories, and other UN members elected by the General Assembly. Each member had one vote, and decisions were taken by a simple majority of those present. With the independence of [Palau](#), the last remaining trust territory, in 1994, the council terminated its operations. No longer required to meet annually, the council may meet on the decision of its president or on a request by a majority of its members, by the General Assembly, or by the Security Council. Since 1994 new roles for the council have been proposed, including administering the global commons (e.g., the seabed and outer space) and serving as a forum for minority and [indigenous](#) peoples.

5. International Court of Justice

The [International Court of Justice](#), commonly known as the World Court, is the principal judicial organ of the United Nations, though the court's origins predate the League of Nations. The idea for the creation of an international court to arbitrate [international disputes](#) arose during an international conference held at [The Hague](#) in 1899. This institution was subsumed under the League of Nations in 1919 as the [Permanent Court of International Justice](#) (PCIJ) and adopted its present name with the founding of the UN in 1945.

The court's decisions are binding, and its broad jurisdiction [encompasses](#) "all cases which the parties refer to it and all matters specially provided for in the Charter of the United Nations or in treaties and conventions in force." Most importantly, states may not be parties to a dispute without their consent, though they may accept the compulsory jurisdiction of the court in specified categories of disputes. The court may give advisory opinions at the request of the General Assembly or the Security Council or at the request of other organs and specialized agencies authorized by the General Assembly. Although the court has successfully arbitrated some cases (e.g., the border dispute between [Honduras](#) and [El Salvador](#) in 1992), governments have been reluctant to submit sensitive issues, thereby limiting the court's ability to resolve threats to international peace and security. At times countries also have refused to acknowledge the [jurisdiction](#) or the findings of the court. For example, when [Nicaragua](#) sued the [United States](#) in the court in 1984 for mining its harbors, the court found in favor of Nicaragua, but the United States refused to accept the court's decision, blocked Nicaragua's appeal to the Security Council, and withdrew from the compulsory, or general, jurisdiction of the court, which it had accepted since 1946.

The 15 judges of the court are elected by the General Assembly and the Security Council voting independently. No two judges may be nationals of the same state, and the judges are to represent a cross section of the major legal systems of the world. Judges serve nine-year terms and are eligible for reelection. The seat of the World Court is The Hague.

6. Secretariat

The [secretary-general](#), the principal administrative officer of the United Nations, is elected for a five-year renewable term by a two-thirds vote of the General Assembly and by the recommendation of the Security Council and the approval of its permanent members. Secretaries-general usually have come from small, neutral countries. The secretary-general serves as the chief administrative officer at all meetings and carries out any functions that those organs entrust to the Secretariat; he also oversees the preparation of the UN's budget. The secretary-general has important political functions, being charged with bringing before the organization any matter that threatens international peace and security. Both the chief spokesperson for the UN and the UN's most visible and [authoritative](#) figure in world affairs, the secretary-general often serves as a high-level negotiator. Attesting to the importance of the post, two secretaries-general have been awarded the [Nobel Prize](#) for Peace: [Dag Hammarskjöld](#) in 1961 and [Kofi Annan](#), corecipient with the UN, in 2001.

The Secretariat influences the work of the United Nations to a much greater degree than indicated in the UN Charter. It is responsible for preparing numerous reports, studies, and investigations, in addition to the major tasks of translating, interpreting, providing services for large numbers of meetings, and other work. Under the Charter the staff is to be recruited mainly on the basis of merit, though there has been a conscious effort to recruit individuals from different geographic regions. Some members of the Secretariat are engaged on permanent contracts, but others serve on temporary assignment from their national governments. In both cases they must take an oath of loyalty to the United Nations and are not permitted to receive instructions from member governments. The influence of the Secretariat can be attributed to the fact that the some 9,000 people on its staff are permanent experts and international civil servants rather than political appointees of member states.

The Secretariat is based in [New York](#), [Geneva](#), [Vienna](#), [Nairobi](#) (Kenya), and other locales. It has been criticized frequently for poor administrative practices—though it has made persistent efforts to increase the [efficiency](#) of its operations— as well as for a lack of neutrality.

Lecture 05: The United Nations Specialized agencies

The specialized agencies report annually to ECOSOC and often cooperate with each other and with various UN organs. However, they also have their own principles, goals, and rules, which at times may conflict with those of other UN organs and agencies. The specialized agencies are autonomous insofar as they control their own budgets and have their own boards of directors, who appoint agency heads independently of the General Assembly or [secretary-general](#). Major specialized agencies and related organs of the UN include the [International Labour Organisation](#) (ILO), the [Food and Agriculture Organization](#) of the United Nations (FAO), the [United Nations Educational, Scientific and Cultural Organization](#) (UNESCO), and the [World Health Organization](#) (WHO). Two of the most powerful specialized agencies, which also are the most independent with respect to UN [decision making](#), are the [World Bank](#) and the [International Monetary Fund](#) (IMF). The United Nations, along with its specialized agencies, is often referred to collectively as the United Nations system.

1. International Labor Organization (ILO)

International Labor Organization (ILO) is a specialized agency of the [United Nations](#) (UN) dedicated to improving [labor](#) conditions and [living standards](#) throughout the world. Established in 1919 by the [Treaty of Versailles](#) as an [affiliated](#) agency of the [League of Nations](#), the ILO became the first affiliated specialized agency of the [United Nations](#) in 1946. In recognition of its activities, the ILO was awarded the [Nobel Prize](#) for Peace in 1969.

The functions of the ILO include the development and promotion of standards for national legislation to protect and improve working conditions and standards of living. The ILO also provides [technical assistance](#) in social policy and administration and in workforce training; fosters cooperative organizations and rural industries; compiles labor statistics and conducts research on the social problems of international competition, unemployment and underemployment, labor and [industrial relations](#), and technological change (including [automation](#)); and helps to protect the rights of international migrants and [organized labor](#).

In its first decade, the ILO was primarily concerned with legislative and research efforts, with defining and promoting proper minimum standards of labor legislation for adoption by member states, and with arranging for collaboration among workers, employers, government delegates, and ILO professional staff. During the worldwide economic depression of the 1930s the ILO sought ways to combat widespread unemployment. With the postwar breakup of the European

colonial empires and the expansion of ILO membership to include poorer and less developed countries, the ILO addressed itself to new issues, including the social problems created by the liberalization of [international trade](#), the problem of [child labor](#), and the relationship between working conditions and the [environment](#).

Among intergovernmental organizations, the ILO is unique in that its approximately 175 member states are represented not only by delegates of their governments but also by delegates of those states' employers and workers, especially trade unions. National representatives meet annually at the International Labor Conference. The ILO's executive authority is vested in a 56-member Governing Body, which is elected by the Conference. The International Labor Office in [Geneva, Switzerland](#), composed of the permanent [Secretariat](#) and professional staff, handles day-to-day operations under the supervision of an appointed director general. The ILO has international civil servants and technical-assistance experts working in countries throughout the world. Among the ILO's many publications are the *International Labor Review* and the *Year Book of Labor Statistics*.

2. Food and Agriculture Organization (FAO)

FAO is the oldest permanent specialized agency of the [United Nations](#), established in October 1945 with the objective of eliminating hunger and improving [nutrition](#) and standards of living by increasing agricultural productivity.

The FAO coordinates the efforts of governments and technical agencies in programs for developing agriculture, [forestry](#), [fisheries](#), and land and [water resources](#). It also carries out research; provides [technical assistance](#) on projects in individual countries; operates educational programs through seminars and training centers; maintains information and support services, including keeping statistics on world production, trade, and [consumption](#) of agricultural commodities; and publishes a number of periodicals, yearbooks, and research bulletins.

Headquartered in [Rome, Italy](#), the FAO maintains offices throughout the world. The organization, which has more than 180 members, is governed by the biennial FAO conference, in which each member country, as well as the [European Union](#), is represented. The conference elects a 49-member Council, which serves as its executive organ. In the late 20th century the FAO gradually became more decentralized, with about half its personnel working in field offices.

During the 1960s the FAO concentrated on programs for the development of high-yield strains of [grain](#), the elimination of protein deficiencies, the provision of rural employment, and the promotion of agricultural exports. In 1969 the organization published *An Indicative World Plan for Agricultural Development*, which analyzed the main problems in world agriculture and suggested strategies for solving them. The 1974 World Food Conference, held in Rome during a period of food shortages in the southern Sahara, prompted the FAO to promote programs relating to world food security, including helping small farmers [implement](#) low-cost projects to [enhance](#) productivity. In the 1980s and '90s, FAO programs for [sustainable agriculture](#) and rural development emphasized strategies that were economically [feasible](#), environmentally sound, and technologically appropriate to the skill level of the host country.

3. United Nations Educational, Scientific and Cultural Organization (UNESCO)

UNESCO is a specialized agency of the [United Nations](#) (UN) that was outlined in a constitution signed November 16, 1945. The constitution, which entered into force in 1946, called for the promotion of international collaboration in [education](#), [science](#), and [culture](#). The agency's permanent headquarters are in [Paris, France](#).

UNESCO's initial [emphasis](#) was on rebuilding schools, libraries, and museums that had been destroyed in Europe during [World War II](#). Since then its activities have been mainly facilitative, aimed at assisting, supporting, and complementing the national efforts of member states to eliminate [illiteracy](#) and to extend free education. UNESCO also seeks to encourage the free exchange of ideas and knowledge by organizing conferences and providing clearinghouse and exchange services.

As many less-developed countries joined the UN beginning in the 1950s, UNESCO began to devote more resources to their problems, which included [poverty](#), high rates of illiteracy, and underdevelopment. During the 1980s UNESCO was criticized by the [United States](#) and other countries for its [alleged](#) anti-Western approach to cultural issues and for the sustained expansion of its budget. These issues prompted the United States to withdraw from the organization in 1984, and the United Kingdom and [Singapore](#) withdrew a year later. After the election victory of the [Labor Party](#) in 1997, the United Kingdom rejoined UNESCO, and the United States and Singapore followed suit in 2003 and 2007, respectively. In 2011, UNESCO approved full membership for Palestine. Following the vote, the United States announced that it would no longer pay dues to the organization, because of congressional legislation that prohibited

the financing of any UN agency that admitted Palestine as a full member. Because of its unpaid dues, the United States lost its [voting rights](#) in UNESCO in 2013. In 2017 U.S. officials, citing “anti-Israel bias” and the size of U.S. arrears, announced that the United States would leave UNESCO again at the end of 2018. [Israel](#) withdrew from the organization at the same time.

Besides its support of educational and science programs, UNESCO is also involved in efforts to protect the natural [environment](#) and humanity’s common cultural heritage. For example, in the 1960s UNESCO helped sponsor efforts to save ancient Egyptian monuments from the waters of the [Aswan High Dam](#), and in 1972 it sponsored an [international agreement](#) to establish a [World Heritage List](#) of cultural sites and natural areas that would enjoy government protection. In the 1980s a controversial study by UNESCO’s International Commission for the Study of Communication Problems, headed by the Irish statesman and Nobel Peace laureate [Seán MacBride](#), proposed a New World Information and Communication Order that would treat [communication](#) and [freedom of information](#) as basic [human rights](#) and seek to eliminate the gap in communications capabilities between developing and developed countries.

Each member state has one vote in UNESCO’s General Conference, which meets every two years to set the agency’s budget, its program of activities, and the scale of contributions made by member states to the agency. The 58-member Executive Board, which is elected by the General Conference, generally meets twice each year to give advice and direction to the agency’s work. The [Secretariat](#) is the agency’s backbone and is headed by a director general appointed by the General Conference for a six-year term. About 200 national commissions, composed of local experts, serve as governmental advisory bodies in their respective states. Most work occurs in special commissions and committees [convened](#) with expert participation. Prominent examples include the Intergovernmental Oceanographic Commission (1961–), the World Commission on [Culture](#) and Development (1992–99), and the World Commission on the [Ethics](#) of Scientific Knowledge and Technology (1998–). The findings of these commissions are regularly published by UNESCO.

4. World Health Organization WHO

World Health Organization (WHO) is a specialized agency of the [United Nations](#) (UN) established in 1948 to further international cooperation for improved [public health](#) conditions. Although it inherited specific tasks relating to [epidemic](#) control, [quarantine](#) measures, and [drug](#) standardization from the Health Organization of the [League of Nations](#) (set up in 1923) and the International Office of Public Health at Paris (established in 1907), WHO was

given a broad [mandate](#) under its constitution to promote the attainment of “the highest possible level of health” by all peoples. WHO defines health positively as “a state of complete physical, mental, and social well-being and not merely the absence of [disease](#) or infirmity.” Each year WHO celebrates its date of establishment, April 7, 1948, as World Health Day.

With administrative headquarters in [Geneva](#), governance of WHO operates through the World Health Assembly, which meets annually as the general policy-making body, and through an Executive Board of health specialists elected for three-year terms by the assembly. The WHO [Secretariat](#), which carries out routine operations and helps [implement](#) strategies, consists of experts, staff, and field workers who have appointments at the central headquarters or at one of the six regional WHO offices or other offices located in countries around the world. The agency is led by a director general nominated by the Executive Board and appointed by the World Health Assembly. The director general is supported by a deputy director general and multiple assistant directors general, each of whom specializes in a specific area within the WHO framework, such as family, women’s, and children’s health or health systems and [innovation](#). The agency is financed primarily from annual contributions made by member governments on the basis of relative ability to pay. In addition, after 1951 WHO was [allocated](#) substantial resources from the expanded technical-assistance program of the UN.

WHO officials periodically review and update the agency’s leadership priorities. Over the period 2014–19, WHO’s leadership priorities were aimed at:

- 1. Assisting countries that seek progress toward universal health coverage
- 2. Helping countries establish their capacity to adhere to International Health Regulations
- 3. Increasing access to essential and high-quality medical products
- 4. Addressing the role of social, economic, and environmental factors in public health
- 5. Coordinating responses to noncommunicable disease
- 6. Promoting public health and well-being in keeping with the Sustainable Development Goals, set forth by the UN.

The work [encompassed](#) by those priorities is spread across a number of health-related areas. For example, WHO has established a codified set of international sanitary regulations designed to standardize quarantine measures without interfering unnecessarily with trade and [air travel](#) across national boundaries. WHO also keeps member countries informed of the latest developments in [cancer](#) research, drug development, disease prevention, control of drug addiction, [vaccine](#) use, and health hazards of chemicals and other substances.

WHO sponsors measures for the control of [epidemic](#) and [endemic disease](#) by promoting mass campaigns involving nationwide vaccination programs, instruction in the use of [antibiotics](#) and [insecticides](#), the improvement of laboratory and clinical facilities for early [diagnosis](#) and prevention, assistance in providing pure-water supplies and sanitation systems, and health education for people living in rural [communities](#). These campaigns have had some success against [AIDS](#), [tuberculosis](#), [malaria](#), and a variety of other diseases. In May 1980 [smallpox](#) was globally [eradicated](#), a feat largely because of the efforts of WHO. In March 2020 WHO declared the global outbreak of [COVID-19](#), a severe respiratory illness caused by a novel [coronavirus](#) that first appeared in Wuhan, China, in late 2019, to be a [pandemic](#). The agency acted as a worldwide information centre on the illness, providing regular situation reports and media briefings on its spread and mortality rates; dispensing technical guidance and practical advice for governments, public health authorities, health care workers, and the public; and issuing updates of ongoing scientific research. As pandemic-related infections and deaths continued to [mount](#) in the [United States](#), Pres. [Donald J. Trump](#) accused WHO of having conspired with China to conceal the spread of the novel coronavirus in that country in the early stages of the outbreak. In July 2020 the Trump administration formally notified the UN that the United States would withdraw from the agency in July 2021. The U.S. withdrawal was halted by Trump's successor, Pres. [Joe Biden](#), on the latter's first day in office in January 2021.

In its regular activities WHO encourages the strengthening and expansion of the [public health](#) administrations of member nations, provides technical advice to governments in the preparation of long-term national health plans, sends out international teams of experts to conduct field surveys and demonstration projects, helps set up local health centres, and offers aid in the development of national training institutions for medical and nursing personnel. Through various education support programs, WHO is able to provide fellowship awards for doctors, public-health administrators, nurses, sanitary inspectors, researchers, and laboratory technicians.

The first director general of WHO was Canadian physician Brock Chisholm, who served from 1948 to 1953. Later directors general of WHO included physician and former [prime minister](#) of [Norway](#) [Gro Harlem Brundtland](#) (1998–2003), South Korean epidemiologist and public health expert Lee Jong-Wook (2003–06), and Chinese civil servant [Margaret Chan](#) (2007–17). Ethiopian public health official [Tedros Adhanom Ghebreyesus](#) became director general of WHO in 2017.

